STATE OF CONNECTICUT

House of Representatives

General Assembly

File No. 664

January Session, 2013

House Bill No. 6448

House of Representatives, May 1, 2013

The Committee on Judiciary reported through REP. FOX, G. of the 146th Dist., Chairperson of the Committee on the part of the House, that the bill ought to pass.

AN ACT CONCERNING PROBATE FEES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 45a-106 of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective January 1, 2014*):
- 3 The basic fees payable to [courts of] probate <u>courts</u> for any
- 4 proceeding other than in connection with the settlement of the estate of
- 5 a deceased person or periodic accounts of trustees, guardians,
- 6 conservators or other fiduciaries shall be as follows:
- 7 (1) Except for such proceedings for which basic fees are specified in
- 8 subdivision (4), (5) or (6) of this section or are otherwise specified or
- 9 exempted in section 45a-111, as amended by this act, or elsewhere in
- the general statutes, there shall be payable to the [Court of] Probate
- 11 <u>Court</u> with respect to each application, petition or motion filed with
- 12 the court to commence a matter before it, an entry fee of one hundred
- 13 fifty dollars which shall be paid by the person making the application,
- 14 petition or motion.

(2) On each matter commenced by the court on its own motion, an entry fee of one hundred fifty dollars shall be payable by an interested party as determined by the court.

- (3) For the purposes of establishing fees payable to [courts of] probate courts under this section, all applications, petitions and motions filed and proceedings thereunder, in connection with a matter which has been entered as above, which are necessary to enter a final decree in and are incidental to the action of the court being sought in the matter so entered shall be covered by the entry fee and by any additional fee or expense under subdivision (6) of this section that may have become payable in such matter. No additional fees under this section shall be charged for any such incidental applications, petitions or motions, except that once a final decree is entered in any matter and, thereafter, additional action or actions are sought in the court in connection therewith, such additional action or actions shall be treated as a new matter under this section.
- 31 (4) For proceedings brought under section 46b-30, the fee shall be twenty-five dollars.
 - (5) For filing a will in the Probate Court, the fee shall be five dollars. For filing any other document in the [probate court] Probate Court under the provisions of any statute if the court is not required to take any action, the fee shall be twenty-five dollars, in addition to any applicable recording fee. Any fee under this subdivision shall be payable by the person filing such will or document.
 - (6) A fee of fifty dollars, plus the actual expenses of rescheduling the adjourned hearing that are payable under section 45a-109, as amended by this act, shall be payable to the court by any party who requests an adjournment of a scheduled hearing or whose failure to appear necessitates an adjournment, except that the court, for cause shown, may waive either the fifty-dollar fee or the actual expenses of rescheduling the adjourned hearing, or both.
 - (7) A fee of two hundred fifty dollars shall be payable to the Probate

47 Court by a petitioner filing a motion to permit an attorney who has not

- 48 been admitted as an attorney under the provisions of section 51-80 to
- 49 appear pro hac vice in a matter in the Probate Court.

- Sec. 2. Section 45a-107 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective January 1, 2014*):
 - (a) The basic fees for all proceedings in the settlement of the estate of any deceased person, including succession and estate tax proceedings, shall be in accordance with the provisions of this section.
- 55 (b) For estates in which proceedings were commenced on or after 56 January 1, 2011, fees shall be computed as follows:
 - (1) The basis for fees shall be (A) the greatest of (i) the gross estate for succession tax purposes, as provided in section 12-349, (ii) the inventory, including all supplements thereto, (iii) the Connecticut taxable estate, as defined in section 12-391, or (iv) the gross estate for estate tax purposes, as provided in chapters 217 and 218, except as provided in subdivisions (5) and (6) of this subsection, plus (B) all damages recovered for injuries resulting in death, minus any hospital and medical expenses for treatment of such injuries resulting in death, minus any hospital and medical expenses for treatment of such injuries that are not reimbursable by medical insurance, and minus the attorney's fees and other costs and expenses of recovering such damages. Any portion of the basis for fees that is determined by property passing to the surviving spouse shall be reduced by fifty per cent. Except as provided in subdivisions (3) and (4) of this subsection, in no case shall the minimum fee be less than twenty-five dollars.
 - (2) Except as provided in subdivisions (3) and (4) of this subsection, fees shall be assessed in accordance with the following table:

T1	Basis for Computation		
T2	Of Fees		Total Fee
T3	0 to \$500	\$25	

T4	\$501 to \$1,000	\$50
T5	\$1,000 to \$10,000	\$50, plus 1% of all
T6		in excess of \$1,000
T7	\$10,000 to \$500,000	\$150, plus .35% of all
Т8		in excess of \$10,000
Т9	\$500,000 to \$4,754,000	\$1,865, plus .25% of all
T10		in excess of \$500,000
T11	\$4,754,000 and over	\$12,500

- (3) Notwithstanding the provisions of subdivision (1) of this subsection, if the basis for fees is less than ten thousand dollars and a full estate is opened, the minimum fee shall be one hundred fifty dollars.
- (4) In any matter in which the Commissioner of Administrative Services is the legal representative of the estate pursuant to section 4a-16, the fee shall be the lesser of (A) the amount calculated under subdivisions (1) and (2) of this subsection, or (B) the amount collected by the Commissioner of Administrative Services after paying the expense of funeral and burial in accordance with section 17b-84.
- (5) In the case of a deceased person who was domiciled in this state on the date of his or her death, the gross estate for estate tax purposes shall, for the purpose of determining the basis for fees pursuant to subdivision (1) of this subsection, be reduced by the fair market value of any real property or tangible personal property of the deceased person situated outside of this state.
- (6) In the case of a deceased person who was not domiciled in this state on the date of his or her death but who owned real property or tangible personal property situated in this state on the date of his or her death, only the fair market value of such real property or tangible personal property situated in this state shall be included in the basis for fees pursuant to subdivision (1) of this subsection.
- 96 (c) For estates in which proceedings were commenced on or after

97 April 1, 1998, and prior to January 1, 2011, fees shall be computed as 98 follows:

(1) The basis for fees shall be (A) the gross estate for succession tax purposes, as provided in section 12-349, the inventory, including all supplements thereto, the Connecticut taxable estate, as defined in section 12-391, or the gross estate for estate tax purposes, as provided in chapters 217 and 218, whichever is greater, plus (B) all damages recovered for injuries resulting in death, minus any hospital and medical expenses for treatment of such injuries resulting in death, minus any hospital and medical expenses for treatment of such injuries that are not reimbursable by medical insurance and minus the attorney's fees and other costs and expenses of recovering such damages. Any portion of the basis for fees that is determined by property passing to the surviving spouse shall be reduced by fifty per cent. Except as provided in subdivision (3) of this subsection, in no case shall the minimum fee be less than twenty-five dollars.

(2) Except as provided in subdivisions (3) and (4) of this subsection, fees shall be assessed in accordance with the following table:

T12	Basis for Computation	
T13	Of Fees	Total Fee
113	Of Fees	Total Fee
T14	0 to \$500	\$25
T15	\$501 to \$1,000	\$50
T16	\$1,000 to \$10,000	\$50, plus 1% of all
T17		in excess of \$1,000
T18	\$10,000 to \$500,000	\$150, plus .35% of all
T19		in excess of \$10,000
T20	\$500,000 to \$4,754,000	\$1,865, plus .25% of all
T21		in excess of \$500,000
T22	\$4,754,000 and over	\$12,500

115 (3) Notwithstanding the provisions of subdivision (1) of this

116 subsection, if the basis for fees is less than ten thousand dollars and a 117 full estate is opened, the minimum fee shall be one hundred fifty 118 dollars.

- 119 (4) In estates where the gross taxable estate is less than six hundred 120 thousand dollars, in which no succession tax return is required to be filed, a probate fee of .1 per cent shall be charged against non-solely-122 owned real estate, in addition to any other fees computed under this 123 section.
- 124 [(d) For estates in which proceedings were commenced on or after 125 July 1, 1993, and prior to April 1, 1998, costs shall be computed as 126 follows:
 - (1) The basis for costs shall be: (A) The gross estate for succession tax purposes, as provided in section 12-349, or the inventory, including all supplements thereto, whichever is greater, plus (B) all damages recovered for injuries resulting in death minus any hospital and medical expenses for treatment of such injuries that are not reimbursable by medical insurance and minus the attorney's fees and other costs and expenses of recovering such damages. Any portion of the basis for costs that is determined by property passing to the surviving spouse shall be reduced by fifty per cent. Except as provided in subdivision (3) of this subsection, in no case shall the minimum cost be less than ten dollars.
 - (2) Except as provided in subdivision (3) of this subsection, costs shall be assessed in accordance with the following table:

T23	Basis for Computation	
T24	Of Costs	Total Cost
T25	0 to \$1,000	\$10.00
T26	\$1,000 to \$10,000	\$10, plus 1% of all
T27		in excess of \$1,000
T28	\$10,000 to \$500,000	\$100, plus .30% of all

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T29		in excess of \$10,000
T30	\$500,000 to \$4,715,000	\$1,570, plus .20% of all
T31		in excess of \$500,000
T32	\$4,715,000 and over	\$10,000

- 140 (3) If the basis for costs is less than ten thousand dollars and a full estate is opened, the minimum cost shall be one hundred dollars.
- (e) For estates in which proceedings were commenced on or after July 1, 1983, and prior to July 1, 1993, costs shall be computed as follows:
 - (1) The basis for costs shall be: (A) The gross estate for succession tax purposes, as provided in section 12-349, minus one-third of the first fifty thousand dollars of any part of the gross estate for succession tax purposes that passes other than by will or under the laws of intestacy, plus (B) all damages recovered for injuries resulting in death minus any hospital and medical expenses for treatment of such injuries that are not reimbursable by medical insurance and minus the attorney's fees and other costs and expenses of recovering such damages.
- 153 (2) Costs shall be assessed in accordance with the following table:

T33	Basis for Computation	
T34	Of Costs	Total Cost
T35	0 to \$1,000	\$10.00
T36	\$1,000 to \$10,000	\$10, plus 1% of all
T37		in excess of \$1,000
T38	\$10,000 to \$100,000	\$100, plus .30% of all
T39		in excess of \$10,000
T40	\$100,000 to \$200,000	\$370, plus .25% of all
T41		in excess of \$100,000
T42	\$200,000 to \$500,000	\$620, plus .2% of all
T43		in excess of \$200,000

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T44	\$500,000 to \$1,000,000	\$1,220, plus .15% of all
T45		in excess of \$500,000
T46	\$1,000,000 to \$5,000,000	\$1,970, plus .125% of all
T47		in excess of \$1,000,000
T48	\$5,000,000 and over	\$6,970, plus .1% of all
T49		in excess of \$5,000,000]

- [(f)] (d) A fee of fifty dollars shall be payable to the court by any creditor applying to the [Court of] Probate Court pursuant to section 45a-364 or 45a-401 for consideration of a claim. If such claim is allowed by the court, the court may order the fiduciary to reimburse the amount of such fee from the estate.
- [(g)] (e) A fee of fifty dollars, plus the actual expenses of rescheduling the adjourned hearing that are payable under section 45a-109, as amended by this act, shall be payable to the court by any party who requests an adjournment of a scheduled hearing or whose failure to appear necessitates an adjournment, except that the court, for cause shown, may waive either the fifty-dollar fee or the actual expenses of rescheduling the adjourned hearing, or both.
 - (f) A fee of two hundred fifty dollars shall be payable to the Probate Court by a petitioner filing a motion to permit an attorney who has not been admitted as an attorney under the provisions of section 51-80 to appear pro hac vice in a matter in the Probate Court.
- 170 [(h) In] (g) Except as provided in subsections (d), (e) and (f) of this section, in no event shall any fee exceed ten thousand dollars for any 172 estate in which proceedings were commenced prior to April 1, 1998, 173 and twelve thousand five hundred dollars for any estate in which 174 proceedings were commenced on or after April 1, 1998.
- 175 [(i)] (h) In the case of decedents who die on or after January 1, 2011:
- 176 (1) Any fees assessed under this section that are not paid within 177 thirty days of the date of an invoice from the [court of probate] Probate

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178 <u>Court</u> shall bear interest at the rate of one-half of one per cent per 179 month or portion thereof until paid;

- (2) If a tax return or a copy of a tax return required under subparagraph (D) of subdivision (3) of subsection (b) of section 12-392 is not filed with a [court of] probate <u>court</u> by the due date for such return or copy under subdivision (1) of subsection (b) of section 12-392 or by the date an extension under subdivision (4) of subsection (b) of section 12-392 expires, the fees that would have been due under this section if such return or copy had been filed by such due date or expiration date shall bear interest at the rate of one-half of one per cent per month or portion thereof from the date that is thirty days after such due date or expiration date, whichever is later, until paid. If a return or copy is filed with a [court of] probate <u>court</u> on or before such due date or expiration date, whichever is later, the fees assessed shall bear interest as provided in subdivision (1) of this subsection;
- (3) A [court of] probate <u>court</u> may extend the time for payment of any fees under this section, including interest, if it appears to the court that requiring payment by such due date or expiration date would cause undue hardship. No additional interest shall accrue during the period of such extension. A [court of] probate <u>court</u> may not waive interest outside of any extension period;
- 199 (4) The interest requirements in subdivisions (1) and (2) of this 200 subsection shall not apply if:
- 201 (A) The basis for fees for the estate does not exceed forty thousand 202 dollars; or
- 203 (B) The basis for fees for the estate does not exceed five hundred 204 thousand dollars and any portion of the property included in the basis 205 for fees passes to a surviving spouse.
- Sec. 3. Section 45a-108 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective January 1, 2014*):
- (a) (1) Except with respect to a decedent's estate, the basic fees for all

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proceedings in connection with allowance and settlement of a periodic or other account, after notice and hearing, regardless of the date of origin of the estate in which such account is filed, shall be in accordance with the following schedule:

Fee	If the [book] <u>fiductary acquisition</u> value or	150
	market value or receipts, whichever is larger, is:	T51
Φ Γ Ω ΩΩ	Ι 41 Φ2Ε 000	TT-0
\$50.00	Less than \$25,000	T52
.20% thereof	\$25,000 to \$375,000	T53
\$750.00	\$375,000 and over	T54

- (2) If more than one account is the subject of a hearing, the fees shall be based on the values in the most recent account being heard.
- (b) For the purposes of this section, "fiduciary acquisition value" has
 the meaning set forth in the rules of procedure adopted under section
 45a-78.
 - [(b)] (c) A fee of fifty dollars, plus the actual expenses of rescheduling the adjourned hearing that are payable under section 45a-109, as amended by this act, shall be payable to the court by any party who requests an adjournment of a scheduled hearing or whose failure to appear necessitates an adjournment, except that the court, for cause shown, may waive either the fifty-dollar fee or the actual expenses of rescheduling the adjourned hearing, or both.
- (d) A fee of two hundred fifty dollars shall be payable to the Probate
 Court by a petitioner filing a motion to permit an attorney who has not
 been admitted as an attorney under the provisions of section 51-80 to
 appear pro hac vice in a matter in the Probate Court.
- Sec. 4. Section 45a-105 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective January 1, 2014*):
- The fees charged by [courts of] probate <u>courts</u> shall be uniform for all of the probate districts established by law. Fees shall be assessed in

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233 accordance with sections 45a-106 to 45a-112, inclusive, as amended by this act.

Sec. 5. Section 45a-109 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective January 1, 2014*):

In addition to the basic fees specified in sections 45a-106 to 45a-108, inclusive, as amended by this act, the following expenses shall be payable to the [courts of probate] Probate Courts: (1) For recording each page or fraction thereof after the first five pages of any one document, three dollars; (2) for each notice in excess of two with respect to any hearing or continued hearing, two dollars; (3) for any expenses incurred by the [court of probate] Probate Court for newspaper publication of notices, certified or registered mailing of notices, or for service of process or notice, the actual amount of the expenses so incurred; (4) for providing copies of any document from a file in the court of any matter within the jurisdiction of the court, five dollars for a copy of any such document up to five pages in length and one dollar per copy for each additional page or fractional part thereof as the case may be, except that there shall be furnished without charge to the fiduciary or, if none, to the petitioner with respect to any probate matter one uncertified copy of each decree, certificate or other court order setting forth the action of the court on any proceeding in such matter; (5) for certifying copies of any document from a file in the court of any matter before the court, five dollars per each copy certified for the first two pages of a document, and two dollars for each copy certified for each page after the second page of such document, except that no charge shall be made for any copy certified or otherwise that the court is required by statute to make; (6) for retrieval of a file not located on the premises of the court, the actual expense or ten dollars, whichever is greater; (7) for copying probate records through the use of a hand-held scanner, as defined in section 1-212, twenty dollars per day; and (8) for providing a digital copy of an audio recording of a hearing, twenty-five dollars.

Sec. 6. Subsections (c) and (d) of section 45a-111 of the general

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statutes are repealed and the following is substituted in lieu thereof (*Effective January 1, 2014*):

- (c) If a petitioner or applicant to a [court of] probate court claims that unless his or her obligation to pay the fees and the necessary expenses of the action, including the expense of service of process, is waived, such petitioner or applicant will be deprived by reason of his or her indigency of his or her right to bring a petition or application to such court or that he or she is otherwise unable to pay the fees and necessary expenses of the action, he or she may file with the clerk of such [court of] probate court an application for waiver of payment of such fees and necessary expenses. Such application shall be signed under penalty of false statement, shall state the applicant's financial circumstances, and shall identify the fees and expenses sought to be waived and the approximate amount of each. If the court finds that the applicant is unable to pay such fees and expenses, it shall order such fees and expenses waived. If such expenses include the expense of service of process, the court, in its order, shall indicate the method of service authorized and the expense of such service shall be paid from funds appropriated to the Judicial Department, except that, if funds have not been included in the budget of the Judicial Department for such expenses, such expenses shall be paid from the Probate Court Administration Fund.
- (d) The court may, in its discretion, postpone payment of any entry fee or other fee or expense due under sections 45a-106 to 45a-112, inclusive, as amended by this act, and enter any matter if it appears to the court that to require such entry fee or other fee or expense to accompany submission of the matter would cause undue delay or hardship, but in such case the applicant, petitioner or moving party shall be liable for the entry fee and all other fees and expenses upon receipt of an invoice therefor from the court. [of probate.]
- Sec. 7. Section 45a-112 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective January 1, 2014*):

When the state or any of its agencies is an applicant, petitioner or

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moving party commencing a matter in a [court of] probate <u>court</u>, or is otherwise liable for the fees or expenses under sections 45a-106 to 45a-112, inclusive, <u>as amended by this act</u>, the court shall accept such matter without the entry fee accompanying the filing thereof, and shall bill the entry fee or other fee or expense to the appropriate agency for subsequent payment, which payment shall be due and payable upon receipt of such bill.

Sec. 8. Section 45a-113a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective January 1, 2014*):

Whenever a <u>probate</u> court determines that a refund is due an applicant, petitioner, moving party or other person for any overpayment of costs, fees, charges or expenses incurred under the provisions of sections 45a-106 to 45a-112, inclusive, <u>as amended by this act</u>, the Probate Court Administrator shall, upon receipt of certification of such overpayment by the [court of probate] <u>probate court</u> that issued the invoice for such costs, fees, charges or expenses, cause a refund of such overpayment to be issued from the Probate Court Administration Fund.

This act shall take effect as follows and shall amend the following sections:				
Section 1	January 1, 2014	45a-106		
Sec. 2	January 1, 2014	45a-107		
Sec. 3	January 1, 2014	45a-108		
Sec. 4	January 1, 2014	45a-105		
Sec. 5	January 1, 2014	45a-109		
Sec. 6	January 1, 2014	45a-111(c) and (d)		
Sec. 7	January 1, 2014	45a-112		
Sec. 8	January 1, 2014	45a-113a		

JUD Joint Favorable

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 14 \$	FY 15 \$
Judicial Dept.	GF - Revenue	6,250	12,500
_	Gain		

Municipal Impact: None

Explanation

The bill results in a Judicial Department General Fund revenue gain of \$6,250 in FY 14 and \$12,500 in FY 15 from the establishment of a \$250 fee for motions to allow an attorney not licensed in the state to appear pro hac vice in a probate court matter. This estimate assumes 25 such motions in six months of FY 14 (the bill is effective 1/1/14) and 50 motions in FY 15.

The bill also makes changes to certain fee terminology, excludes certain fees from a \$12,500 cap on total fees for settling an estate and deletes obsolete provisions, all of which do not result in a fiscal impact to the Judicial Department.

The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to the number of motions to allow an attorney not licensed in the state to appear pro hac vice in a probate court matter.

OLR Bill Analysis HB 6448

AN ACT CONCERNING PROBATE FEES.

SUMMARY:

This bill establishes a \$250 fee for motions to allow an attorney not licensed in the state to appear "pro hac vice" in a probate court matter (§§ 1-3). Probate court rules allow a state-licensed attorney to make a motion to allow an attorney licensed in another jurisdiction to appear in a probate matter in Connecticut for special and infrequent occasions, under certain conditions.

The bill updates terminology for calculating fees for periodic accounts, by referring to "fiduciary acquisition value" rather than "book value" (§ 3). It incorporates the definition of "fiduciary acquisition value" from the probate court rules.

The bill excludes certain fees (including the *pro hac vice* fee) from the \$12,500 cap on total fees for settling an estate (§ 2).

It deletes obsolete provisions regarding estate settlement fees for proceedings begun before April 1, 1998 (§ 2).

The bill also makes technical changes.

EFFECTIVE DATE: January 1, 2014

PERIODIC ACCOUNTS

Under current law, the fees for probate proceedings concerning the allowance and settlement of periodic and other accounts, other than those dealing with a decedent's estate, are based on the greater of the book value, market value, or receipts involved. The bill substitutes "fiduciary acquisition value" for book value and provides that fiduciary acquisition value has the meaning set forth in the probate

rules of procedure (see BACKGROUND).

BACKGROUND

Fiduciary Acquisition Value

On November 7, 2012, the Supreme Court adopted the most recent revision to the probate rules, to take effect July 1, 2013. Under § 36.14 of the rules, an asset's fiduciary acquisition value is:

- 1. for a decedent's estate, the asset's fair market value on the date of death;
- 2. for a trust, the asset's fair market value on the date of the testator's or settlor's death, or on any other basis for value that the court directs after considering the trust's nature and the manner in which it was funded; and
- 3. for a conservatorship, guardianship, or other estate not specified in the rule, the asset's fair market value on the date of appointment of the first fiduciary.

Under the rule, if a fiduciary purchases an asset during the course of administration, its fiduciary acquisition value is its purchase price plus expenses directly related to the purchase.

The rule provides that an asset's fiduciary acquisition value does not change based on unrealized gain or loss owing to market value fluctuations. But the value must be adjusted to reflect transactions in which (1) additional investments, such as capital improvements, are made in an asset and (2) some of the original investment is returned to the fiduciary, such as the sale of a partial interest in an asset or the receipt of principal payments on a promissory note.

COMMITTEE ACTION

Judiciary Committee

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Joint Favorable
Yea 44 Nay 0 (04/12/2013)
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